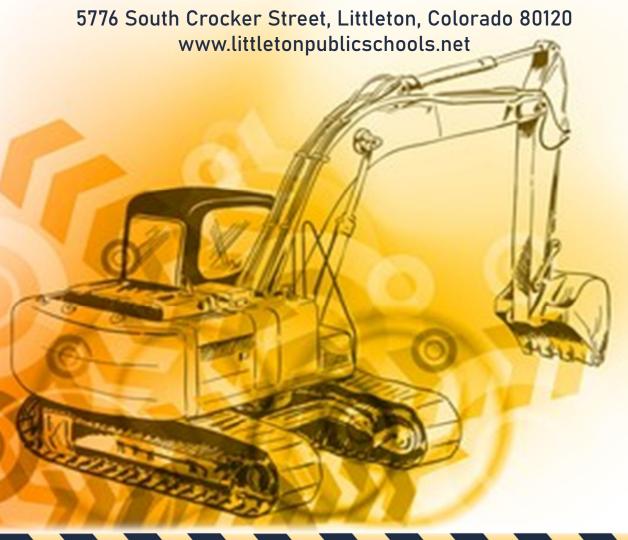
Arapahoe County School District Number Six



LITTLETON PUBLIC SCHOOLS

2022-2023 ADOPTED BUDGET



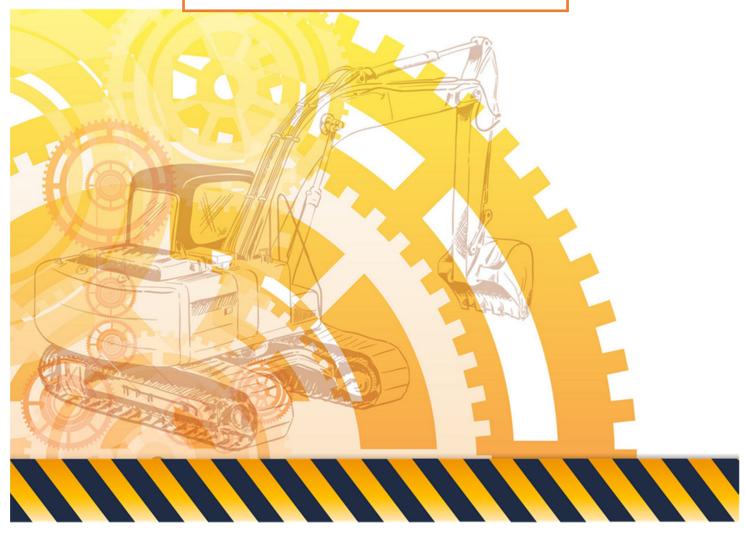


COVER IMAGES: From top to bottom. Justina Ford Elementary, Hopkins Elementary, Newton Middle School, and Gudy Gaskill Elementary.

LITTLETON PUBLIC SCHOOLS

(Arapahoe County School District Number Six) **Littleton, Colorado**

Adopted Budget 2022–2023



Prepared by Financial Services

Donna Villamor Chief Financial Officer Jonathan Levesque Director of Finance

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FISCAL YEAR 2022–2023 BUDGET TABLE OF CONTENTS

Association of School Business Officials International (ASBO) Meritorious Budget Award	VII
Executive Summary	
Letter to Board of Education	
Executive Summary	2
Organizational Section	
Profile of the School District	23
Map of the School District	25
Colorado School Districts and Counties Map	26
Principal Officials	27
Organizational Chart	28
Strategic Plan	29
District Goals for School Improvement	30
Summary of Significant Accounting Policies	35
Budget Development Process	
Budget Administration and Management Process	48
State Requirements and Administrative Policies	51
Resource Allocation for Learning Sites	53
General Fund Budget Structure	
2022–2023 Budget Development Calendar	55
Financial Section	
All Funds	
Budget Facts, Assumptions, and Significant Trends	57
Budget Summary of All Funds for the Fiscal Year Ending June 30, 2023	61
Budget Appropriation Resolution Fiscal Year 2022–2023	63
All Funds'—Comparative Budget Summaries	65
All Funds'—Comparative Summary of Appropriations	66
All Funds'—Forecast of Revenues, Expenditures, and Ending Fund Balance	67
Beginning and Ending Fund Balances for All Funds	68
General Fund	
2022–2023 Budget Operations and Fund Balance Summary	70
Revenue Sources and Trends	72
Budgeted Revenues Summary	74
Revenue Graphs	75
Expenditures Overview	76
Expenditures by Service Area	78
Expenditures Graphs	
2022–2023 Budget by Expenditure Category	80
Expenditures by Object	
General Fund—Forecast of Revenues, Expenditures, and Ending Fund Balance	83
Budgeted Year-End Fund Balance Position as of June 30, 2023	
Expenditures Budget Detail Introduction and Overview	85

Elementary Schools and Preschool Summary	86
Middle Schools Summary	103
High Schools Summary	109
Districtwide Instructional Fees and Gifts to Schools	115
Special Instruction Summary	116
Governance	121
Support Components	123
Learning Services	125
Safety, Security, and Operations	126
Human Resource Services	127
Transportation Services	128
Information and Technology Services	129
Financial Services	130
Other Funds	
Introduction—Overview	132
Risk Management Fund	133
Forecast of Revenues, Expenditures, and Ending Fund Balance	135
Debt Service Fund	136
Bond Redemption Fund	137
Forecast of Revenues, Expenditures, and Ending Fund Balance	139
Capital Projects Funds	140
Building Fund	144
Forecast of Revenues, Expenditures, and Ending Fund Balance	
Capital Projects Fund	148
Forecast of Revenues, Expenditures, and Ending Fund Balance	150
Special Revenue Funds	151
Operations and Technology Fund	153
Maintenance Projects Descriptions	
Forecast of Revenues, Expenditures, and Ending Fund Balance	
Designated Purpose Grants Fund	
Student Athletic, Activities, and Clubs Fund	160
Forecast of Revenues, Expenditures, and Ending Fund Balance	
Nutrition Services Fund	163
Forecast of Revenues, Expenditures, and Ending Fund Balance	165
Extended Day Care Program Fund	
Forecast of Revenues, Expenditures, and Ending Fund Balance	168
Component Units	
Charter Schools	
Component Units—Charter Schools	172
Informational Section	
Major Revenue Sources	177
Actual Property Tax Rates and Collections	183
Bonds Amortization Schedule, Outstanding General Obligation Debt	184
Override Election Funding and Uses	186
Historical Comparison of Staff Retention Rates	187
Summary of Staffing	188
Demographics	191

Participation in Free and Reduced-Price Meal Plans	192
Student Enrollment Forecasting Methodology	194
Student Enrollment History and Forecast	195
Student Enrollment History by Location	196
Graduation and Completion Rates	197
Dropout Rates	198
Student Achievement	199
Community Reaction	205
Employee Benefit Costs	207
Colorado School Finance Act Compliance	211
Colorado Department of Education Fiscal Year 2022–2023 Uniform Budget Summary	214
Glossary of Terms and Acronyms	222

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ASSOCIATION OF SCHOOL BUSINESS OFFICIALS INTERNATIONAL (ASBO) MERITORIOUS BUDGET AWARD



This Meritorious Budget Award is presented to

LITTLETON PUBLIC SCHOOLS

for excellence in the preparation and issuance of its budget for the Fiscal Year 2021–2022.

The budget adheres to the principles and standards of ASBO International's Meritorious Budget Award criteria.



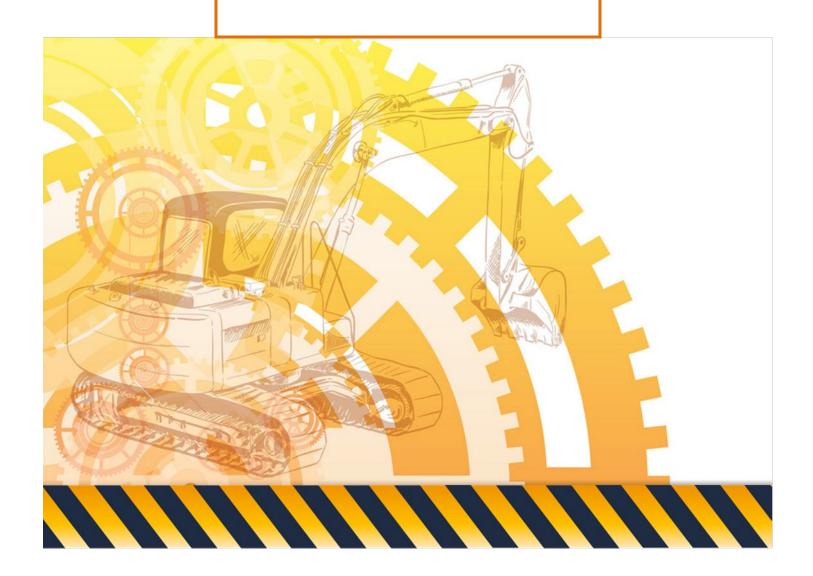
W. Edward Chabal President

W. Edward Chabal

David J. Lewis
Executive Director

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EXECUTIVE SUMMARY







June 9, 2022

Board of Education Littleton Public Schools (Arapahoe County School District Number Six) Littleton, Colorado

Dear Board of Education Members:

We are pleased to present the annual Adopted Budget of Arapahoe County School District Number Six, commonly known as Littleton Public Schools (LPS), for the fiscal year 2022–2023. The district has achieved the objective of providing a quality education to children while managing resources in a prudent manner. LPS has received the prestigious rating of Accredited with Distinction by the Colorado Department of Education (CDE) in eight of the nine years the rating has been offered. This is Colorado's highest academic accreditation rating.

This document reflects the district's mission statement, "To educate all students for the future by challenging every individual to continuously learn, achieve, and act with purpose and compassion in a safe and secure environment."

This budget document follows the values of the Board of Education (the Board) and the Littleton community. As administration develops the budget for the ensuing fiscal year, it seeks to balance revenues and expenditures for the long term. This document takes the following into consideration:

- Expected student enrollment of 13,524 and 13,982.9 funded full-time equivalents.
- Educate and support staff, parents, and community regarding equity through innovation, including student-centered learning, and by providing access and opportunity for all students.
- Incorporation and implementation of state goals related to student achievement, educator effectiveness, school/district performance, and curriculum standards and instruction.

The Board and administration will continue to maintain sound policies resulting in a strong financial position for the district. LPS prides itself on the efficient and responsible management of taxpayer funds in providing the community's students with a high-quality education.

Sincerely,

Brian Ewert

Superintendent

Donna Villamor

Chief Financial Officer

Sinna Villamor

EXECUTIVE SUMMARY

This summary provides an overview of the 2022–2023 Adopted Budget for Littleton Public Schools. State law requires the Board to be presented a proposed budget no later than May 30 and to adopt a budget no later than June 30 each year. The Board adopts and appropriates a budget for all district funds. A complete adopted budget document will be available on the district website at http://www.littletonpublicschools.net or may be obtained at the Education Services Center, 5776 South Crocker Street, Littleton, Colorado, in the superintendent's office after its adoption.

The district's mission statement, "To educate all students for the future by challenging every individual to continuously learn, achieve, and act with purpose and compassion in a safe and secure environment," is the driving force in the development of the annual budget. The key philosophical principles in making financial decisions include:

- Operating year-to-year with a budget balanced with available resources.
- Matching recurring expenditures with recurring revenue.
- Building the budget using core assumptions that reflect both current and future legislative and economic expectations.
- Spending within a framework defined by state law and current district priorities.
- Maintaining a fund balance at levels necessary to meet restricted, assigned, committed, and adequate unassigned fund balance needs.

Strategic Plan

The Board is responsible for determining the direction of the district. In November 2014, the Board approved revisions to the district's strategic plan to better guide the work of the district, students, and community, and align the district's directions to coincide with eleven core beliefs. The Board's vision is, "Extraordinary learning, exceptional community, expanded opportunity, and success for all students." The Board's strategic plan includes the following ten focus areas to support the district's mission.

- Enhance instructional systems and career pathways that maximize achievement for all students and integrate knowledge and skills relevant to 21st century career choices.
- Expand utilization of instructional technology with appropriate use for student achievement while providing the infrastructure for organizational efficiency and effectiveness.
- Provide an educational and work environment that supports professional learning and collaborative work for all staff.
- Promote, sustain, and create quality programs that make Littleton Public Schools the uniquely preferred choice for families inside and outside the district.
- Engage the community and parents as active partners in the objectives, activities, and performance of the school district and its students.
- Optimize the use of district resources and facilities to meet student learning needs while operating the district efficiently.

- Promote and provide an environment that fosters caring, respect, and compassion for others.
- Enhance and support quality early childhood and childcare programs.
- Educate and support staff, parents, and community to address diverse student learning by providing access and opportunities for all students.
- Partner with parents and community to expand and enhance programs that address the physical, social, and emotional well-being of students, families, and staff.

The environment should foster community engagement, staff collaboration, and student learning. The district will continue to address the diverse community needs and keep the public involved as active partners in increasing achievement levels, a major component of the LPS strategic plan. Littleton Public Schools has established a District Achievement Goal that states, "One hundred percent of LPS students will graduate prepared for meaningful post-secondary opportunities." This works in conjunction with the district's accreditation goals.

- To improve student learning, a minimum of one year's growth in one year's time in reading, writing, and math will be demonstrated by the Colorado Growth Model.
- To close the learning gap, students in underperforming subgroups will achieve more than a year's growth in a year's time in reading, writing, and math as demonstrated by Colorado Measures of Academic Success (CMAS) results and supported by other information.
- To measure student achievement in content areas other than reading, writing, and math, 75–85 percent of all students will achieve at grade level as defined in district adopted curricula and demonstrated by classroom assessment results.

Performance measures are used as indicators of success for the above focus areas and achievement goals. The measures include process measures, which provide qualitative and quantitative results on the integrity of the work being performed, and results measures, which indicate the level of accomplishment overall. Performance progress is reviewed and evaluated by various teams of district personnel as outlined in the plan. The results of these measures, reviews, and evaluations assist the district in determining how best to allocate resources to attain the goals set forth by the Board.

Budget Process and Timeline

The district has an extensive budget process that begins approximately ten months before a budget is adopted. The timeline for development of the 2022–2023 budget is outlined below.

August 2021—Preliminary assessed valuation of taxable property within the district is received from the county assessor, and the budget calendar for the next fiscal year is established.

October and November 2021—The district begins reviewing the current financial conditions and preparations for both pupil count and financial projection assumptions for the district, which drive revenue and expenditure forecasts.

December 2021 and January 2022—The projections are presented to various district committees and to the Board. Concurrently, the Board contemplates requests for significant reallocations or additions to the budget.

February and March 2022—Budget development materials are distributed to principals and budget managers by Financial Services for allocation at their respective locations.

April 2022—Budget materials are returned to Financial Services for preparation of the Proposed Budget.

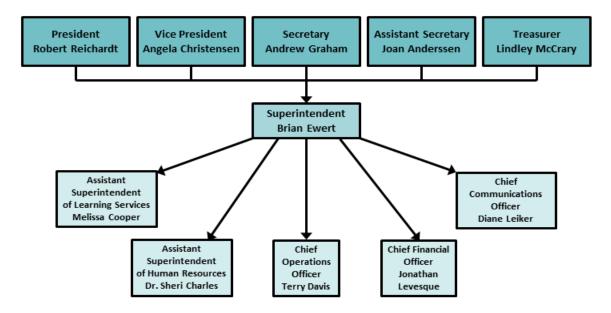
May 2022—The draft document is reviewed and the Proposed Budget is presented to the Board, public, and media.

No later than June 30, 2022—After any modifications based on legislative action have been incorporated into the document, the final budget is adopted by the Board.

Organization

Littleton Public Schools is organized and focused to meet the needs of 13,524 students and manage 22 schools, which are located within approximately 28 square miles of western Arapahoe County. The district operates one early childhood program at two facilities, eleven elementary schools, four middle schools, three high schools, one combined alternative middle school/high school. There are also two charter schools in the district that are considered component units. Other operations include learning services, human resources, information and technology services, financial services, nutrition services, and safety and security operations at the Education Services Center, and pupil transportation services at the Transportation Services Center.

Five locally elected school board members, who serve four-year terms, govern the district. The Board appoints the superintendent, who is supported by the superintendent's staff. The Board of Education and senior staff will include the following members in 2022–2023.



The superintendent's staff manages various directors and coordinators who handle day-to-day operations. Certified, professional support, and classified staff members report to and work closely with the administrative staff in their respective locations or departments. In 2022–2023, the district will be staffed by 1,847 employees in total, with approximately 80.8 percent paid out of the General Fund. Overall, there are 894 licensed teaching personnel, 875 professional support and classified employees, and 78 administrative employees.

TRENDS

Significant Changes

Colorado and local economic recovery from the 2020 recession continues; however, there continues to be challenges for a stable economic outlook. While economic activity has reached and exceeded pre-pandemic levels, employment has yet to fully recover, hitting 98.4 percent of pre-pandemic levels. Inflationary pressures are starting to affect daily life. Workers continue to reconsider their place in the labor market, with elevated numbers resigning, retiring, and switching jobs, as employers struggle to find needed staffing. The tight labor market is producing sizable wage gains, however many households are increasingly drawing down savings as inflationary pressures outpace wage hikes.

Pandemic-related challenges have been compounded by emerging risks, including accelerating inflation and geopolitical conflicts. As inflationary pressures mount, the Federal Reserve increased interest rates 25 basis points in March and 50 basis points in May, with additional increases expected throughout the year. Though smooth transitions are assumed with these rate increases and tighter monetary policy, efforts to slow inflation could come at the cost of economic growth and may be a source of volatility in financial markets. High inflation is expected to erode business profits and mute consumer activity in 2022, while higher interest rates will also slow economic activity over the longer term.

As the pandemic continued to linger, the district was the recipient of each type of federal stimulus funding grant available in the most recent years. The federal stimulus grants totaled \$12.5 million and helped the district offer remote and hybrid learning, provide mental health support, and deliver technology support. They also provided funding for necessary health and safety protocols, essential sanitation supplies, and facility upgrades to support indoor environments for students and staff. These funds are receding quickly and could result in a fiscal cliff if necessities from the pandemic become common place, putting a strain on the General Fund to bear the cost.

During fiscal year 2016–2017, the Board authorized the formation of the Long-Range Planning Committee (LRPC). Members represented a cross-section of the community and were originally tasked with reviewing the district's physical plant, program capacity, enrollment boundaries, transportation routing, and major capital equipment requirements during the next five to ten years. After that, focus shifted to instructional programs and facility needs, ADA improvements, and furniture needs. Additionally, the LRPC considered 24 different school boundary scenarios. The committee looked for logic and efficiency; strived to keep neighborhoods together; considered having to cross major arterial roads; considered feeder patterns, school size and capacity, and socio-economic balance; and looked toward the future for current and future building replacements. Based on LRPC recommendations, the Board has implemented the following throughout the past four years.

- School start and end times were streamlined beginning in the 2018–2019 school year.
- A \$298.9 million bond measure was put on the November 2018 ballot, which voters approved. Resulting building fund projects are expected to be completed in 2024–2025.
- The Board approved the recommended new boundaries that took effect in the fall of 2021.

- A third new school, Little Raven Elementary, will consolidate the East and Moody Elementary Schools on the Moody campus in 2023–2024.
- Three of the district's small elementary schools, Peabody, Highland, and Twain, will be combined with existing schools in 2022–2023 in order to provide efficient and consistent learning resources for district students.
- Twain, Peabody, and East facilities will be repurposed to partner with community agencies for the betterment of family services in our community.
- Additionally, the Board will consolidate the district's two Village Early Childhood Education into one facility at Highland in 2023–2024.

The district will receive an increase in state educational funding in fiscal year 2022–2023 from the School Finance Act, as explained in the legislative section of this summary. The district's local share of School Finance Act program revenues will increase by \$4.7 million to \$127.6 million when compared to 2021–2022. However, full Amendment 23 funding for 2022–2023, totaling \$132.4 million, would require the state to fund LPS an additional \$4.7 million. The state has included a budget stabilization factor in the Total Program calculation for the fourteenth consecutive year, thereby reducing the state's share of K–12 funding. These education funding cuts have helped to balance the state's budget and maintain fiscal stability since the economic downturn in 2008. The state's budget stabilization factor reduction of the State Share funding totals nearly \$321.3 million for 2022–2023 and impacts all Colorado school districts' budgets.

New recurring expenditures of \$3.7 million will be included in the 2022–2023 budget. These additions include funds for curriculum, consumables for students, new staffing positions for mental health support, weighted staffing formulas improvements at elementary and secondary levels, and increases in benefit rates. These new recurring expenditures are offset by the savings of consolidating the elementary schools mentioned above. Additionally, one-time monies, totaling \$2.0 million, will be included in the 2022–2023 budget to provide funds for student needs and for an early retirement incentive for certified employees.

Student Enrollment Trends and Forecast

Pupil enrollment is estimated to increase by six students for fiscal year 2022–2023, as shown in

Table 1 to the right. Since 2019—2020, district's enrollment decreased by 1,173 students compared to 2018—2019 due to the COVID-19 pandemic. This unusual decrease in students was the result of students being home schooled, moving to online or private schools, and moving out of state due to the pandemic.

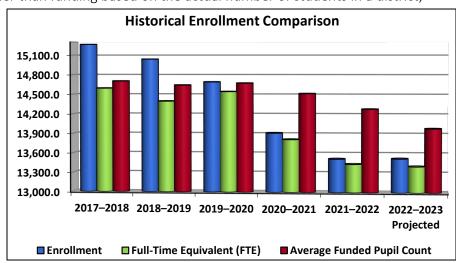
Student Enrollment —Table 1						
	Actual 2021–2022	Projected 2022–2023	Increase (Decrease)	Percent Change		
Preschool	225	211	(14)	(0.06%)		
Elementary	5,391	5,389	(2)	(0.00%)		
Middle School	2,947	2,921	(26)	(0.88%)		
High School	4,955	5,003	48	0.97%		
Total	<u>13,518</u>	<u>13,524</u>	<u>6</u>	0.04%		

This type of decrease in student enrollment was experienced at a majority of Colorado school districts. Out-of-district choice enrollment, approximately 18 percent of the district's total enrollment, helps offset the in-district enrollment decreases. The district will continue to track birth rates and the real estate market for properties that will attack younger residents with

children of school age. The district is anticipating stable student enrollment over the next couple of years.

Total School Finance Act funding is based on the official pupil count, which occurs around October 1 each year. However, rather than funding based on the actual number of students in a district,

the state funds based on full-time equivalent (FTE) pupil counts. A student's FTE pupil count is determined by scheduled hours of course work. Part-time students enrolled in the district count as a 0.5 FTE. The October count enrollment often includes students who are not included in the funded pupil count. The

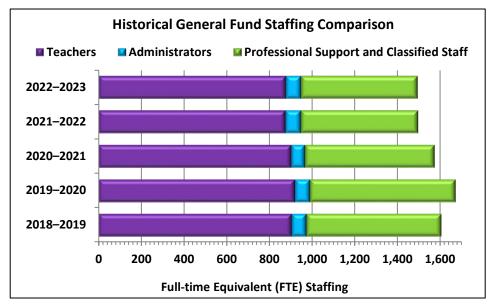


graph on the right illustrates the difference.

While most school districts receive funding based on the funded pupil count for the current school year, the state does allow averaging to help districts mitigate the impacts of fluctuating enrollment. Lower enrollment negatively impacts funding to a district. Averaging allows a district to use an average of up to four prior years' October pupil counts and the current year's October pupil count. This minimizes the impact of enrollment decreases by spreading them out over a longer time period and gives a district more time to adjust programs as needed. In 2021–2022, the district's average funded pupil count decreased by 235.6 FTE as a result of lower enrollment equating to a loss of funding of \$2.6 million compared to the prior year. If LPS had not been utilizing averaging, the impact would have been 375.0 FTE or a loss of funding of \$3.2 million. For fiscal year 2022–2023, although enrollment is projected to remain stable, the district anticipates an average FTE of 13,982.9, which is a decrease of 284.4 FTE compared to the prior year. At the expected 2022–2023 per pupil funding of \$9,122, the loss in revenue directly related to enrollment declines is approximately \$2.6 million.

Personnel Resources and Trends

General Fund staffing over the past five years has fluctuated. In past years mental health support, health assistants, micro technicians, assistant principals at the elementary level, and special education staff were added to meet the needs of students. In 2022–2023, the General Fund will have a net staffing decrease of 1.8 FTE. This is due to the consolidation of elementary schools and the Board-approved early retirement incentives for certificated staff equivalent to 28 FTE. These decreases were mostly offset by increases in the district's weighted staffing ratios along with additions related to mental health support, and planning for the opening of the Explorative Pathways for Innovative Careers (EPIC) campus in August 2023. Additionally, the Board authorized a one-time increase in pooled points of 6.4 FTE to help provide more flexibility in staffing adjustments throughout the fiscal year.



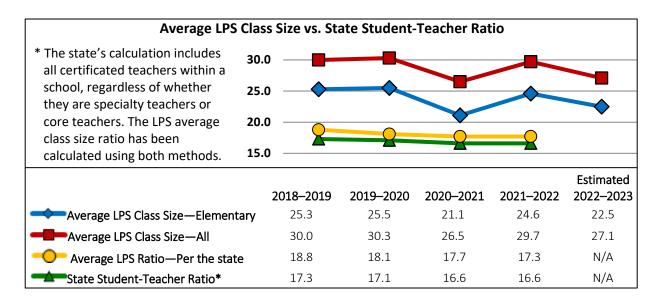
In the past, the General Fund has housed approximately 88 percent of district staff, with the remaining staff housed in six of the district's other funds. After the creation of the Operations and Technology Fund in January

2021, a larger portion of staffing shifted to other funds. In 2022–2023, staffing in the other funds is expected to account for 19.1 percent of district personnel.

In order to meet the primary goal of educating students, the district uses a weighted staffing formula driven by enrollment projections to provide an equitable division of resources. Individual schools allocate staff depending on the needs of its student population. Additional staffing is provided for micro technicians, health assistants, mental health support, assistant principals at the elementary level, and other support programs based on student population with the focus on special education, gifted and talented, English language learners, 504 learning plans, and free and reduced participation. This chart outlines the district's staffing formula.

	Instructional Staffing Points	Administration Staffing Points	Additional Support Points
Elementary School	1.0 per 25 students for Grades K–2 1.0 per 27.87 students for Grades 3–5	2.55	4.50–8.50
Middle School	4.675 per 100 students with a base enrollment of 625	4.27623	_
High School	5.1022 per 100 students	_	_

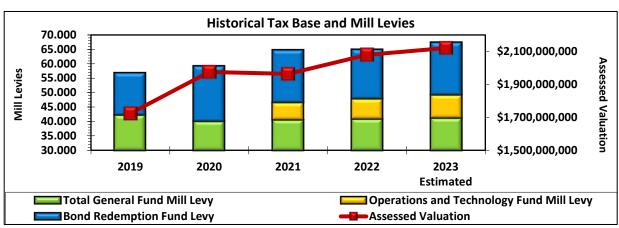
Class size is sometimes referred to as the face-to-face ratio in a classroom. The LPS student-teacher ratio is calculated using core classroom teachers only, whereas the state calculated ratios include all teachers within a school. Fiscal year 2020–2021 saw a noticeable decrease in average class size at all levels compared to prior years. This was a direct result of enrollment decreases tied to the COVID-19 pandemic and social distancing protocols. The decrease began reversing the following year as students returned to in-person learning throughout the district. The graph on the next page illustrates historical class sizes for the district compared to state averages.



Tax Base and Rate Trends

Assessed valuation, or "tax base," is the value placed upon real estate by the county assessor's office, and it is the basis for levying the property tax mill levy for the district. The estimated district property assessed valuation used to determine property tax collections for fiscal year 2022–2023 is expected to total \$2.1 billion. This represents a 2.0 percent increase when compared to the previous year. The passage of Amendment B in November 2020 repealed the Gallagher Amendment of 1982. This resulted in the freezing of the residential property tax assessment rate at 7.15 percent; the commercial rate was frozen at 29 percent. These assessment rates will remain in effect until state voters approve any changes.

In fiscal year 2021–2022, the property tax mill levy was 64.936 mills, including the statutory levy, overrides, the district's Operations and Technology Fund levy, and general obligation bonds debt service requirements. For fiscal year 2022–2023, the mill levy is estimated to be 67.352 mills. This increase is due to the increase of the Operations and Technology Fund mill levy used for the operational and maintenance needs of the district's buildings, a mandatory increase of the Public School Finance Act Levy up to the limit allowed by statute, and an increase in the Bond Redemption Fund Levy in order to meet the district's debt service obligations. This is offset somewhat by the district's fixed-dollar, voter-approved override mill levies decreasing when the tax base increases, as illustrated in the graph below. It is estimated that a homeowner with a



home valued at \$400,000 in 2023 will pay \$1,926 for school district property taxes compared to \$1,857 in 2022.

Legislative Update

The School Finance Act, House Bill (HB) 22-1390 for fiscal year 2022–2023, includes a statewide base per-pupil revenue (PPR) increase of 3.5 percent for inflation as required by Amendment 23. However, the state budget stabilization factor was set at 3.67 percent for 2022–2023. It is the state's interpretation that the base PPR is protected by Amendment 23, but the other factors which contribute to total PPR (cost of living, size, and at-risk) are not protected. This allowed the state's General Assembly to adopt a budget stabilization factor of \$321.3 million for an overall statewide average total PPR of \$9,560. The reduction of the 2022–2023 State Share means a loss of approximately \$10.0 billion over the last fourteen years. The average statewide PPR funding based on the requirements of Amendment 23, without the budget stabilization factor state funding cut, would have been \$9,924, or \$364 more per student. Colorado has a low level of K–12 funding when compared to other states.

Special Education categorical funding received an increase starting 2022–2023 from Senate Bill (SB) 22-127. Funding for students in Tier A increases by \$500 per student and for students in Tier B increases as related to the needs of the student. This provides new additional funding of approximately \$1.2 million dedicated to special education needs.

Universal Preschool was passed with House Bill (HB) 22-1295; however, it will go into effect in 2023–2024 with per pupil revenue for 10 hours of preschool per week for four-year-olds. There are many details that need to be finalized over the coming year including program oversight, per pupil funding, and delivery of services.

General Fund Funding for 2022–2023

The Colorado Public School Finance Act of 1994 (as amended) provides funding to the district through local property taxes, specific ownership taxes, and state equalization based on the pupil count. Additionally, the district receives funding from local voter-approved mill levy overrides, federal revenues, and other local revenues and fees. General Fund revenue highlights for fiscal year 2022–2023 are as follows.

- Total Program funding available to the district under the fiscal year 2022–2023 School Finance Act is expected to be \$127.6 million, or \$4.7 million higher when compared to \$122.8 million projected for fiscal year 2021–2022. Program funding is increasing by the rate of inflation, 3.5 percent based on the Denver, Boulder, and Greeley consumer price index for calendar year 2021, and funding statewide student growth.
- The district's \$9,122 PPR for 2022–2023 is an increase of \$514 when compared to the \$8,608 PPR in 2021–2022. Amendment 23 funding for the district's 2022–2023 PPR would have been \$9,471 without the inclusion of the 3.67 percent budget stabilization factor, representing a loss of \$349 per student. The budget stabilization factor for 2021–2022 was 6.68 percent.
- State categorical funding for special education was increased as a result of the passage of Senate Bill (SB)22-127. Together with transportation, career and technical education, gifted and talented, and the English Language Proficiency Act (ELPA), categorical funding is

expected to be \$7.0 million for 2022–2023. These categorical revenues fund only a small portion of the related student services.

- Voters approved overrides totaling \$28.8 million in local taxes as the result of mill levy override elections in 1988, 1997, 2004, and 2010, as well as hold-harmless local property tax exclusion. These fixed dollar amounts do not increase annually and are not included as a part of the School Finance Act program funding calculation.
- Voters approved a Debt-Free Schools Mill Levy in November 2020; therefore, the district
 created the Operations and Technology Fund to account for the majority of the district's
 day-to-day maintenance expenditures. This override allows the district to shift
 approximately \$17.9 million in expenditures out of the General Fund, freeing up the General
 Fund for purposes such as continuing to attract and retain quality teachers; maintaining
 school counseling for mental health; and providing career, technical, and skilled trade
 classes.
- Budgeted specific ownership taxes from motor vehicle registrations are anticipated to decrease slightly.
- Additionally, the General Fund budget includes schoolwide Title I federal grant revenues totaling \$300,000. The Title I grant revenue will be used to provide additional resources for three elementary schools (Field, East, and Centennial) with high at-risk student populations.

APPROPRIATIONS, REVENUES, AND EXPENDITURES

Budgets for All Funds

The district's funds are classified as either governmental or fiduciary. Governmental funds include the General Fund, Special Revenue Funds (Operations and Technology Fund; Designated Purpose Grants Fund; Student Athletic, Activities, and Clubs Fund; Nutrition Services Fund; and Extended Day Care Program Fund), Debt Service Fund (Bond Redemption Fund), and the Capital Projects Funds (Building Fund and Capital Projects Fund). The Risk Management Fund is a sub-fund of the General Fund but is separated for budgetary purposes. The district does not operate any proprietary or fiduciary funds.

The ten funds that comprise the district's appropriated budget are shown in Table 1 on the next page. The 2022–2023 appropriation, which totals \$485.2 million and includes beginning fund balances and budgeted revenues (available resources), decreases approximately 11.8 percent from the 2021–2022 appropriation of \$549.5 million. The General Fund's total appropriation increased \$21.9 million due to increased state funding. The Risk Management Fund's appropriation increased \$3.0 million due to insurance claim reimbursements in the prior year. The Building Fund's total appropriation decreased \$101.7 million because fund balance will be used to continue voter-approved bond projects during 2022–2023. The Capital Projects Fund's increase of \$3.4 million is due to the transfer of insurance claim reimbursements for property damages from the Risk Management Fund into the fund where the expenditures will be recorded. The Operations and Technology Fund's total appropriation increase of \$4.3 million represents a 1.000 mill increase in the mill levy pending Board approval in December 2022. The increase in the Designated Purpose Grand Fund of \$1.4 million is due to higher federal grant dollars. The increases in both the Nutrition Services Fund's and the Extended Day Care Program Fund's total appropriations of \$2.5 million and \$2.1 million, respectively, are due to anticipated increases in student participation. The remaining funds' total appropriations are decreasing by \$1.2 million.

Total Appropriations by Fund — Table 1

	2021–2022 <u>Budget</u>	2022–2023 <u>Budget</u>	Increase (<u>Decrease)</u>	Percent <u>Change</u>
General Fund	\$185,972,467	\$207,865,042	\$21,892,575	11.77%
Risk Management Fund	4,840,376	7,842,858	3,002,482	62.03%
Bond Redemption Fund	71,014,565	70,160,557	(854,008)	(1.20%)
Building Fund	239,570,630	137,863,665	(101,706,965)	(42.45%)
Capital Projects Fund	2,958,414	6,389,613	3,431,199	115.98%
Operations and Technology Fund	19,259,951	23,511,896	4,251,945	22.08%
Designated Purpose Grants Fund	10,865,908	12,282,502	1,416,594	13.04%
Student Athletic, Activities, and Clubs Fund	5,281,083	4,896,450	(384,633)	(7.28%)
Nutrition Services Fund	4,900,361	7,374,451	2,474,090	50.49%
Extended Day Care Program Fund	4,872,965	6,976,934	2,103,969	43.18%
Total Appropriation for All Funds	<u>\$549,536,720</u>	<u>\$485,163,968</u>	<u>(\$64,372,752)</u>	(11.71%)

Budgeted revenue and other financing for all fund types, as shown in Table 2 below, is increasing \$12.4 million, or 5.0 percent, for a total of \$258.2 million for 2022–2023. General Fund revenues are increasing \$4.8 million, or 2.9 percent, to \$169.9 million. This includes increases in School Finance Act program revenue and categorical revenue changes explained previously in the General Fund funding highlights. The Building Fund decrease of \$2.2 million is the result of lower expected interest earnings on remaining fund balance. The \$3.2 million increase in the Capital Projects Fund reflects a transfer from Risk Management. The \$2.4 million increase in the Operations and Technology Fund is a result of the increase of its mill levy funding by 1.000 mill. The \$1.4 million increase in the Designated Purpose Grants Fund is a result of an increase in federal grant funding. The other funds combined are increasing \$2.7 million.

Total Revenues and Other Financing Sources by Fund — Table 2

	2021–2022 Budget	2022–2023 <u>Budget</u>	Increase (Decrease)	Percent <u>Change</u>
General Fund	\$165,044,259	\$169,889,731	\$4,845,472	2.94%
Risk Management Fund	2,622,510	3,138,036	515,526	19.66%
Bond Redemption Fund	37,547,357	38,239,829	692,472	1.84%
Building Fund	3,000,000	806,805	(2,193,195)	(73.11%)
Capital Projects Fund	836,179	4,047,300	3,211,121	384.02%
Operations and Technology Fund	14,457,121	16,852,872	2,395,751	16.57%
Designated Purpose Grants Fund	10,865,908	12,282,502	1,416,594	13.04%
Student Athletic, Activities, and Clubs Fund	3,837,177	3,912,207	75,030	1.96%
Nutrition Services Fund	4,124,385	4,843,287	718,902	17.43%
Extended Day Care Program Fund	3,493,537	4,173,694	680,157	19.47%
Total Appropriation for All Funds	<u>\$245,828,433</u>	<u>\$258,186,263</u>	<u>\$12,357,830</u>	5.03%

As shown in Table 3 on the next page, the total 2022–2023 expenditures of \$346.0 million for all funds are increasing by \$17.2 million, or 5.3 percent, from the 2021-2022 total of \$328.7 million. The increase in General Fund budgeted expenditures of \$5.6 million, or 3.5 percent, from the

2021–2022 total is primarily due to modifications to the weighted staffing formula and a one-time, early retirement incentive for certificated staff. The Risk Management Fund is increasing \$3.1 million, or 95.4 percent, due to a large insurance claim reimbursement for property damages in the prior year that will be transferred to the Capital Projects Fund. The Bond Redemption Fund, used to record the district's debt service obligations, is increasing \$2.6 million, or 7.4 percent in order to meet the district's debt service obligations. The Building Fund, which accounts for capital projects approved by voters during the 2018 general obligation bond election, is decreasing \$2.0 million, or 2.2 percent, due to the completion of one new school during 2021–2022. The Capital Projects Fund is increasing \$3.1 million, or 238.8%, for roof repairs covered by a transfer from the Risk Management Fund that was mentioned earlier. The Operations and Technology Fund will increase \$2.0 million, or 12.3 percent, due to spending on facilities projects. The Designated Purpose Grants Fund is increasing \$1.4 million, or 13.0 percent, due to new federal grants for child care and security. The other funds combined are increasing by \$1.5 million as a result of anticipated increased student participation.

Total Expenditures by F	Fund — Table 3	3
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	2021–2022	2022–2023	Increase	Percent
	<u>Budget</u>	<u>Budget</u>	(<u>Decrease)</u>	<u>Change</u>
General Fund	\$160,142,552	\$165,756,653	\$5,614,101	3.51%
Risk Management Fund	3,215,640	6,283,487	3,067,847	95.40%
Bond Redemption Fund	34,957,995	37,535,600	2,577,605	7.37%
Building Fund	90,862,663	88,849,815	(2,012,848)	(2.22%)
Capital Projects Fund	1,317,000	4,462,285	3,145,285	238.82%
Operations and Technology Fund	15,907,671	17,870,721	1,963,050	12.34%
Designated Purpose Grants Fund	10,865,908	12,282,502	1,416,594	13.04%
Student Athletic, Activities, and Clubs Fund	3,837,177	3,912,207	75,030	1.96%
Nutrition Services Fund	4,124,385	4,843,287	718,902	17.43%
Extended Day Care Program Fund	3,493,537	4,173,694	680,157	19.47%
Total Appropriation for All Funds	<u>\$328,724,528</u>	<u>\$345,970,251</u>	<u>\$17,245,723</u>	5.25%

Budget Forecasts

The district's long-range budget projections use historical data to build a model for the future financial outlook. However, the district does not forecast all funds currently in use. The Designated Purposes Grant Fund is considered a temporary fund because the availability and awarding of grants is not guaranteed from year to year. The district does not assume any revenues will be available until official notification has been received. The forecast model depends on assumptions regarding funded pupil count, salaries and benefits, and money allocated to the district via the School Finance Act. Significant assumptions in the forecast include:

- LPS anticipates inflationary growth of 3.5 percent in 2022–2023, 7.0 percent in 2023–2024, and an average of 2.8 percent thereafter in state School Finance Act funding for K–12 with minimal fluctuations in the budget stabilization factor during the forecast period.
- Stable student enrollment.
- Salary schedule advancement costs have not been included in the forecasting model.

- Employer health insurance cost increase, totaling 4.4 percent, is expected for 2022–2023. Increases in subsequent years are expected at 6.0 percent beginning in fiscal year 2023–2024.
- PERA's annual required employer contribution increases 0.5 percent to 21.4 percent.

In addition to the revenue and expenditure assumptions, fund balance projections are categorized based on current Board policy and guidance. Table 4 below shows the combined projections for all funds the district currently forecasts. These include the General Fund; Risk Management Fund; Bond Redemption Fund; Building Fund; Capital Projects Fund; Operations and Technology Fund; Student Athletic, Activities, and Clubs Fund; Extended Day Care Program Fund; and Nutrition Services Fund. The Designated Purposes Grant Fund is not included due to the transient nature of both funding sources and amounts. The majority of the ongoing deficit relates to the spending down of the fund balance in the Building Fund, which is tracking the 2018 voter-approved bond projects. Those projects will be completed in 2024–2025.

All Funds' Budget Forecast (in millions) — Table 4

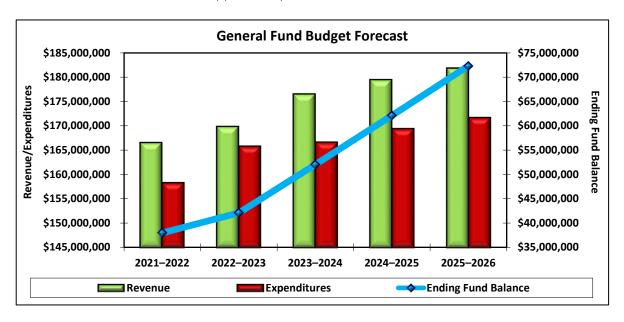
	2021–2022	2022–2023	2023-2024	2024–2025	2025–2026
	<u>Budget</u>	<u>Forecast</u>	<u>Forecast</u>	<u>Forecast</u>	<u>Forecast</u>
Revenue	\$237.7	\$245.9	\$253.0	\$259.3	\$265.9
Expenditures	313.2	333.7	280.0	<u>255.5</u>	<u>250.1</u>
Operating Surplus (Deficit)	(75.5)	(87.8)	(27.0)	3.8	15.8
One-Time Expenditures	2.3	2.0			
Ongoing Surplus (Deficit)	<u>(\$73.2)</u>	<u>(\$85.8)</u>	(<u>\$27.0)</u>	<u>\$3.8</u>	<u>\$15.8</u>

The 2022–2023 General Fund budget forecast includes an estimated fund balance of \$42.1 million at June 30, 2023. This balance consists of \$22.7 million of restricted, assigned, and non-spendable ending fund balance. These year-end assignments include \$12.0 million for the Explorative Pathways for Innovative Careers (EPIC) campus and new school startup, \$5.6 million for encumbrances and carry forwards, \$4.8 million restricted year-end fund balance for Taxpayer Bill of Rights (TABOR) emergency reserve requirements, and \$0.3 million for inventory and prepaids. The remaining General Fund fund balance is the unassigned, which includes the Board-required minimum 5.0 percent of General Fund budgeted revenues, excluding charter school revenues. Much of the district's fiscal activity occurs within the General Fund, which represents approximately 47.9 percent of the anticipated expenditures for the year, and contains approximately 30.3 percent of the estimated remaining 2022–2023 fund balances. General Fund projections are shown in Table 5 below.

General Fund Budget Forecast (in millions) — Table 5

	2021–2022	2022–2023	2023-2024	2024–2025	2025–2026
	<u>Forecast</u>	<u>Forecast</u>	Forecast	Forecast	<u>Forecast</u>
Revenue	\$166.6	\$169.9	\$176.5	\$179.5	\$181.8
Expenditures	158.3	165.8	166.6	169.4	<u>171.9</u>
Operating Surplus (Deficit)	8.3	4.1	9.9	10.1	9.9
One-Time Expenditures	2.3	2.0			
Ongoing Surplus (Deficit)	<u>\$10.6</u>	<u>\$6.1</u>	<u>\$9.9</u>	<u>\$10.1</u>	<u>\$9.9</u>

As illustrated in both Table 5 on the previous page and the graph below, the inflationary funding requirement along with projected stable student enrollment shows positive growth on the General Fund forecast. The district's General Fund continues to benefit from expenditures transferred to the Operation and Technology Fund covered by the Debt-Free Schools Mill Levy funding. Revenue growth is outpacing expenditure increases based on the detailed forecast assumptions noted previously. District management will continue to update and monitor long-term forecasts and make recommendations for Board consideration. Forecasts will incorporate any subsequent changes in state funding. Further budgetary adjustments will be implemented based on recommendations as approved by the Board.



General Fund Revenue Sources

The district's General Fund receives revenue from federal, state, and local sources. Total estimated revenue for 2022–2023 is \$169.9 million, as shown in detail in Table 6 on the next page. General Fund revenues are increasing 2.9 percent when compared to the previous year's budget. State revenue increases account for approximately 61.0 percent of the net \$4.8 million increase in the overall General Fund budgeted revenues. While most of this increase is due to increased Total Program funding, nearly \$1.3 million is due to an increase in special education categorical funding as a result of the passage of SB22-127. This program funding increase would have been nearly double without the inclusion of the 3.67 percent, or \$4.8 million, of funding that has been cut by the inclusion of the budget stabilization factor.

Property taxes generated from the School Finance Act statutory fixed mill levy and state-equalized specific ownership tax revenues combined with the overall local contribution to the School Finance Act are expected to increase in fiscal year 2022–2023. The local assessed value of taxable property within the district is projected to grow 2.0 percent. The increase in property tax revenues decreases the state's School Finance Act funding obligation to the district. The specific ownership taxes apportioned to the district by the county treasurer from collections associated with new vehicle sales are anticipated to decrease slightly. Property tax revenues generated with voterapproved fixed dollar mill levy overrides do not change with fluctuations of assessed value.

A relatively small portion of the revenue the district receives from the state is for categorical programs for pupil transportation, the Exceptional Children's Education Act (special education), career and technical education, gifted and talented, and the English Language Proficiency Act (ELPA). This General Fund revenue is determined through state and legislative action. Categorical revenues budgeted for fiscal year 2022–2023 total \$7.0 million, an increase of 22.4 percent from the previous year's budget. This is the most significant increase in categorical funding seen in years. Federal revenues received for Title I schoolwide grants are remaining stable.

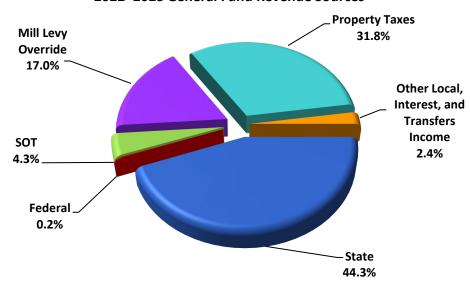
The district also collects local revenues from non-equalized specific ownership taxes, net investment income, charter school administrative services, drivers' education fees, transportation reimbursements, and from other funds for indirect costs. Specific ownership taxes are anticipated to decrease slightly due to lower car sales. Other local income is expected to decrease based on current trends surrounding gifts to schools, fees, reimbursements, and a reduction in contracted services with the district's two charter schools.

Where Does the General Fund Money Come From? — Table 6

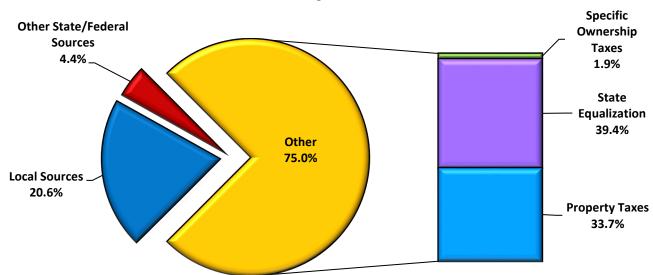
	2021–2022	2022–2023	Increase	Percent
	<u>Budget</u>	<u>Budget</u>	(Decrease)	<u>Change</u>
Property Taxes	\$51,896,570	\$54,121,625	\$2,225,055	4.29%
Mill Levy Overrides	28,813,581	28,813,581	-	0.00%
Specific Ownership Taxes (SOT)	7,425,514	7,314,131	(111,383)	(1.50%)
Interest Income	110,000	140,000	30,000	27.27%
Other Local Income	3,881,060	3,559,150	(321,910)	(8.29%)
State Revenue	72,375,417	75,331,988	2,956,571	4.09%
Federal Grants	300,000	300,000	-	0.00%
Transfers	242,117	309,256	67,139	27.73%
Total	\$165,044,259	<u>\$169,889,731</u>	<u>\$4,845,472</u>	2.94%

The graph below illustrates the sources of General Fund revenues the district receives.

2022-2023 General Fund Revenue Sources



The majority of this revenue, \$127.6 million, or 75.0 percent, becomes available to the district through the Colorado Public School Finance Act of 1994 (as amended). This School Finance Act program revenue is determined through a formula which utilizes local property taxes, state-equalized specific ownership taxes, and state funds.



2022-2023 SFA Funding in the General Fund

General Fund Expenditures

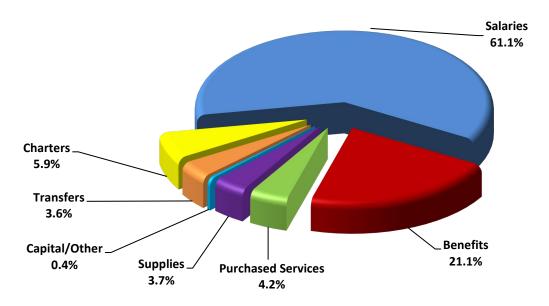
The district's budgeted General Fund expenditures and transfers are \$165.8 million in 2022–2023, compared to \$160.1 million in 2021–2022, as shown in Table 7 below. Budgeted expenditures in the General Fund represent a 3.5 percent increase over the prior year's budget. The budget includes \$3.7 million of new recurring expenditures and one-time spending of \$2.0 million.

Where Does t	he General Fund	Money Go by Object?	? — Table 7

	2021–2022 <u>Budget</u>	2022–2023 <u>Budget</u>	Increase (Decrease)	Percent <u>Change</u>
Salaries and Wages	\$97,572,679	\$101,311,141	\$3,738,462	3.83%
Employee Benefits	34,421,146	34,992,754	571,608	1.66%
Purchased Services	7,670,996	6,986,591	(684,405)	(8.92%)
Supplies and Materials	5,603,659	6,117,408	513,749	9.17%
Capital Outlay/Other	918,064	647,236	(270,828)	(29.50%)
Charter Schools	9,039,706	9,689,329	649,623	7.19%
Transfers	4,916,302	6,012,194	1,095,892	22.29%
Total	<u>\$160,142,552</u>	<u>\$165,756,653</u>	<u>\$5,614,101</u>	3.51%

The graph on the next page illustrates expectations for the district's expenditures in the General Fund for the year.

2022–2023 General Fund Expenditure Expectations

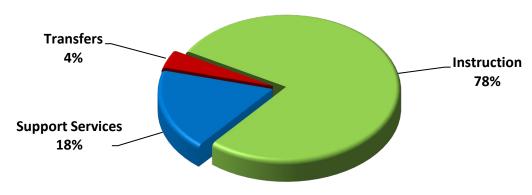


As shown in both Table 8 and the graph below, approximately \$0.78 out of every General Fund dollar is devoted to instruction. Salaries and benefits, supplies, and other costs related to instruction of students, along with school building administration and special programs are included. Total support services account for \$0.18 out of every dollar spent. Learning services, transportation services, and information and technology services are the largest expenditures in this component. Transfers to the Risk Management Fund; Capital Projects Fund; Nutrition Services Fund; and Student Athletic, Activities, and Clubs Fund account for the remaining \$0.04 out of every dollar spent.

Where Does the General Fund Money Go by Service Area? — Table 8

	2021–2022 <u>Budget</u>	2022–2023 <u>Budget</u>	Percent <u>of Total</u>	Percent <u>Change</u>
Instruction	\$124,927,291	\$129,475,628	78%	3.64%
Support Services	30,298,959	30,268,831	18%	(0.10%)
Transfers	4,916,302	6,012,194	4%	22.29%
Total	<u>\$160,142,552</u>	<u>\$165,756,653</u>	<u>100%</u>	3.51%

2022–2023 General Fund Expenditures by Service Area



How Does the Typical Student Use \$12,256?

Another way of looking at expenditures is to show how LPS' General Fund budget relates to a typical student. In fiscal year 2022–2023, the district will fund 13,524 students, including the charter schools. This represents an operating cost of approximately \$12,256 for each student compared to \$11,529 per student for fiscal year 2021–2022. Using budgeted expenditure information, the graph below illustrates how the district's fiscal year 2022–2023 operating budget will be used to support a typical student.

Regular Instruction \$7,524 or 61.4% **Transfers Out** \$445 or 3.6% **Financial Services** \$148 or 1.2% Special Instruction Information and \$2,049 or 16.7% **Technology Services** \$258 or 2.1% Governance \$171 or 1.4% Transportation Human Resource Services Learning Services Safety, Security, **Services** \$498 or 4.1% \$869 or 7.1% and Operations \$201 or 1.6% \$93 or 0.8%

General Fund—How the Typical Student Uses \$12,256

Other Funds

The budget includes funds for the management of special activities and functions, which are not accounted for in the General Fund. The budget includes nine other funds to properly account for some activities outside the General Fund.

Risk Management Fund

The 2022–2023 Risk Management Fund is appropriated at \$7.8 million. In 2022–2023, the General Fund will transfer \$3.0 million to cover insurance premiums. This is an increase of \$0.5 million from 2021–2022. Reserves are projected to be \$1.6 million at year end. The Risk Management Fund is partially self-insured and provides for costs of property and liability insurance, workers' compensation insurance, and related losses and loss prevention services, including school resource officers. Charter schools pay the district for insurance coverage and risk management services.

Bond Redemption Fund

The Bond Redemption Fund appropriation is \$70.2 million, including a \$31.9 million beginning fund balance and \$38.2 million of current revenues. The beginning fund balance is needed to meet December 2022 debt service requirements. Expenditures for 2022–2023 are \$37.5 million

for the repayment of principal and interest on outstanding current bonds. The remaining \$32.6 million will be held in reserves at June 30, 2023, so the district will be able to meet its future annual obligations. The 2022–2023 budget reflects the payment schedule for the \$50.0 million in bonds issued in December 2013, the \$17.0 million in bonds issued in December 2014, the \$13.0 million in bonds issued in October 2015, the \$298.9 million in bonds issued in January 2019, and the \$26.4 million refunding bonds issued in October 2020. Outstanding general obligation indebtedness at June 30, 2022, is \$382.6 million, with final maturity scheduled for December 1, 2043. The net bonded debt per capita at July 1, 2022, is estimated at \$3,857. The fund's estimated mill levy for 2023 is 18.097 mills, an increase from the 2022 mill levy of 17.043 mills.

Building Fund

The 2022–2023 Building Fund appropriation is \$137.9 million. This fund accounts for the capital projects that voters approved in the \$298.9 million bond package in November 2018. Projects under this bond series include the replacement of four schools, the creation of a new Explorative Pathways for Innovative Careers (EPIC) campus, furniture replacement throughout the district, and maintenance to districtwide infrastructure. The included projects are planned to be completed in 2024–2025. Expenditures of \$88.8 million are anticipated for the projects scheduled in 2022–2023.

Capital Projects Fund

The 2022–2023 Capital Projects Fund appropriation, totaling \$6.4 million, includes nearly \$4.1 million of total revenues and transfers from other funds plus \$2.3 million in beginning fund balances. Expenditures of \$4.5 million are anticipated for vehicle purchases, technology, roof repairs, and equipment leases scheduled in 2022–2023. The fund is expected to end the year on June 30, 2023 with \$1.9 million in committed fund balance. In 2022–2023, the General Fund will transfer \$750,000 and the Risk Management Fund will transfer \$2.8 million of insurance claim reimbursements to the Capital Projects Fund in order to fund planned expenditures.

Operations and Technology Fund

This new special revenue fund was created in January 2021 after the passage of the Debt-Free Schools Mill Levy by district voters in November 2020. The creation of the fund allowed the district to repurpose the budget formerly associated with the operations and maintenance of district facilities which were previously accounted for in the General Fund. The 2022–2023 Operations and Technology Fund appropriation of \$23.5 million includes current revenues of \$16.8 million, funded by an 8.000 mill levy, plus \$6.7 million of beginning fund balance. Expenditures of \$17.9 million are expected in 2022–2023 and include ongoing building maintenance, capital improvements, and a per-pupil allocation to the charter schools.

Designated Purpose Grants Fund

The Designated Purpose Grants Fund appropriations total \$12.3 million. Federal and state grants provide additional funding for school programs. The largest grants include Every Student Succeeds Act of 2015 (ESSA), Individuals with Disabilities Education Act (IDEA), Medicaid, and Elementary and Secondary School Emergency Relief (ESSER).

Student Athletic, Activities, and Clubs Fund

The 2022–2023 Student Athletic, Activities, and Clubs Fund appropriation is \$4.9 million for all available resources. This fund receives 54.0 percent of its revenues through a transfer from the General Fund. The remaining funding is from student fees, gate receipts, sponsorships, and interest earnings. The Student Athletic, Activities, and Clubs Fund represents the costs of providing extracurricular activities and clubs at all levels, intramural athletic programs at the middle school level, and Colorado High School Activities Association (CHSAA) programs at the high school level.

Nutrition Services Fund

The Nutrition Services Fund appropriation is \$7.4 million in 2022–2023. This is a self-sustaining program that pays the General Fund approximately \$146,600 annually for overhead. For fiscal year 2022–2023, the federal waivers allowing meal programs flexibility while recovering from COVID-19 will cease. Meal charges to program participants will provide the majority of funding. Expenditures of \$4.8 million are expected in 2022–2023 leaving a remaining fund balance of \$2.5 million.

Extended Day Care Program Fund

The 2022–2023 Extended Day Care Program Fund appropriation is \$7.0 million, with both budgeted user fee revenues and expenditures anticipated to be \$4.2 million each. Fund balance is projected to remain at \$2.8 million by year end. This fund accounts for preschool programs and the before- and after-school care of children at elementary school sites and The Village. This is a self-sustaining fund which will pay \$309,256 to the General Fund for overhead expenses.

Charter Schools

The district's two charter schools, Littleton Academy and Littleton Preparatory, are reported as component units. The charter schools are financially dependent on the district; however, they are independent entities accounted for as a separate fund. The charter schools receive full funding from the district's per-pupil School Finance Act funding and a share of the mill levy override election funding. They also receive a share of the Debt-Free Schools Mill Levy by district voters in November 2020. Through an annual agreement, the charter schools pay the district for administration costs, including limited special education services.

District Achievement

The Colorado Department of Education (CDE) categorizes districts statewide based on a performance framework. Districts are designated an accreditation category based on an overall framework score, which is a percentage of the total points earned out of the total available in each performance indicator. Littleton Public Schools met or exceeded all performance indicators and received an Accredited with Distinction rating eight out of nine years the designation has been offered. This is the highest academic accreditation offered by CDE. Additionally, the district regularly receives both John Irwin School of Excellence awards and Governor's Distinguished Improvement awards from CDE.

In past years, Littleton Public Schools submitted its annual budget to the Association of School Business Officials International (ASBO) to be considered for the Meritorious Budget Award (MBA).

This international budget award program was established by ASBO in 1995 to encourage and recognize excellence in school system budgeting and help school business administrators achieve a high standard of excellence in budget presentation. The district was last awarded the Meritorious Budget Award for the fiscal year beginning July 1, 2021, which was the district's 20th award. Littleton Public Schools believes this current budget also meets the MBA program criteria and will submit this document to determine its eligibility for an award.

Student Achievement

The district determines, in part, the success of its educational mission through the measurement of student achievement. Students are evaluated through written and oral work, classroom tests, other assignments, and standardized tests. The COVID-19 pandemic greatly affected the district's ability to assess students in both 2019–2020 and 2020–2021, so comparable results are not available in many areas tested. Historically, results showed students scored higher than national norms at all levels tested. The CMAS assessments, implemented beginning in 2014, are designed to determine how Colorado's students achieve in relation to the *Colorado Academic Standards* (CAS). Even those students for whom no scores are reported must be counted, thus lowering results. Results of the 2021 CMAS test scores show Littleton Public Schools' students continue to outscore the state in all grades and content areas tested.

Community Reaction

The district periodically uses surveys to determine how the district's citizens view Littleton Public Schools. Some of the questions posed to respondents are asked in every survey administered in order to provide comparisons over a period of time. The surveys continue to show that citizens view Littleton Public Schools in a positive light; the surveys also continue to show positive ratings regarding the quality of the schools and handling of taxpayer dollars.

Summary

Littleton Public Schools' patrons can remain confident in the district's determination to maintain a sound financial condition in these difficult economic times. The district continually strives to keep resources strategically focused on improving student learning while seriously accepting the responsibility of public funds stewardship by reviewing long-range financial projections throughout the fiscal year. The rigorous and systematic budget process ensures that taxpayers' monies are spent efficiently and responsibly while always maintaining the goal of providing LPS students a quality education.